

# **EXHIBIT 1**

2015 WL 4600032

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UNDER ARIZONA RULE OF THE SUPREME  
COURT 111(c), THIS DECISION IS NOT  
PRECEDENTIAL AND MAY BE CITED  
ONLY AS AUTHORIZED BY RULE.

Court of Appeals of Arizona,  
Division 1.

William M. BROWN, Plaintiff/Appellant,

v.

**TERRAVITA COMMUNITY  
ASSOCIATION, INC.**, an Arizona non-  
profit corporation, Defendant/Appellee.

No. 1 CA-CV 14-0455.

|  
July 30, 2015.

Appeal from the Superior Court in Maricopa County; No.  
LC2012-000699-001; The Honorable [Crane McClennen](#),  
Judge. VACATED.

#### Attorneys and Law Firms

[William M. Brown](#), Scottsdale, Plaintiff/Appellant.

Ekmark & Ekmark, L.L.C. By Curtis [S. Ekmark](#), Counsel  
for Defendant/Appellee.

Judge [PETER B. SWANN](#) delivered the decision of the  
court, in which Presiding Judge [RANDALL M. HOWE](#)  
and Judge [ANDREW W. GOULD](#) joined.

#### MEMORANDUM DECISION

[SWANN](#), Judge.

\*1 ¶ 1 William M. Brown appeals the superior  
court's judgment granting attorney's fees to Terravita  
Community Association, Inc. ("the Association"). We  
hold that the fee award was not authorized under  
any of the four bases presented to the superior court.  
Accordingly, we vacate the award.

#### FACTS AND PROCEDURAL HISTORY

¶ 2 Brown initiated this action after the Arizona  
Department of Fire, Building and Life Safety rejected  
his complaint that the Association, which governs the  
planned community in which Brown is a homeowner,  
violated [A.R.S. § 33-1805\(A\)](#) by refusing to produce  
certain records. The superior court affirmed the  
administrative ruling, and the Association sought its  
attorney's fees. The Association moved for fees under  
[A.R.S. § 12-341.01](#) and an attorney's fees provision in the  
community's Declaration of Covenants, Conditions, and  
Restrictions ("CC & Rs"). Brown opposed the motion on  
the grounds that his administrative complaint did not arise  
out of contract as required by [A.R.S. § 12-341.1](#) and that,  
at the time he filed the complaint for judicial review, the  
governing community documents did not provide for an  
award of attorney's fees in an administrative action. In  
reply, the Association cited [A.R.S. § 12-349](#) and [Ariz. R.  
Civ. P. 11](#) as additional grounds for an award of fees.  
The court awarded the Association a portion of the fees it  
requested, but did not specify the statutory or other basis  
for the award. Brown timely appeals.

#### DISCUSSION

¶ 3 Brown contends that the superior court erred by  
granting attorney's fees to the Association under [A.R.S. §  
12-341.01](#) because his appeal of an administrative decision  
did not arise out of contract. The applicability of § 12-  
341.1 is a question of statutory interpretation that we  
review de novo. *Ramsey Air Meds, L.L.C. v. Cutter  
Aviation, Inc.*, 198 Ariz. 10, 13, ¶ 12 (App.2000).

¶ 4 Section 12-341.01(A) provides that "[i]n any contested  
action arising out of a contract, express or implied,  
the court may award the successful party reasonable  
attorney's fees." The statute permits an award of fees  
only in actions that could not exist but for the breach of  
contract and does not apply to "purely statutory causes of  
action," or when a contract serves as the factual predicate  
of an action but is not the essential basis of it. *Keystone  
Floor & More, LLC v. Ariz. Registrar of Contractors*,  
223 Ariz. 27, 30, ¶ 11 (App.2009) (citation omitted). To  
determine whether an action arose out of contract for  
purposes of [§ 12-341.01\(A\)](#), we consider "the nature of  
the action and the surrounding circumstances" and decide  
if the contract is the "cause or origin of the dispute." *Id.*  
at ¶ 10 (citations omitted). *See also A.H. ex rel. White  
v. Ariz. Prop. & Cas. Ins. Guar. Fund*, 190 Ariz. 526, 529

(1997) (stating that when an action arises from statutory obligations, “peripheral involvement of a contract does not require the application of § 12–341.01(A)”). For example, in *Keystone*, we held that an administrative proceeding before the Registrar of Contractors and the subsequent action for judicial review did not arise out of contract under § 12–341.01(A) because it focused on the contractor’s statutory duties, not its contractual obligations to the homeowner, even though those duties and obligations overlapped. 223 Ariz. at 31–32, ¶¶ 14–20.

\*2 ¶ 5 Similarly, in this case the administrative proceeding and judicial review action concerned the Association’s statutory obligation to produce records under A.R.S. § 33–1805(A). The fact that the Association’s CC & Rs purportedly contain similar terms<sup>1</sup> does not change the nature of the underlying action. Neither the administrative proceeding nor the action for judicial review constituted an action “arising out of a contract” for purposes of applying § 12–341.01(A).

¶ 6 We reject the Association’s contention that such a ruling is contrary to *A.H.*, in which our supreme court held that an action arises out of contract for purposes of § 12–341.01 when a statutory obligation is imputed as part of the parties’ contract. 190 Ariz. at 530. The court in *A.H.* noted that it had previously examined the relevant statute (A.R.S. § 20–673(C)) and determined that it was “the functional equivalent of an ‘other insurance’ clause typical in insurance contracts,” and, therefore, it was designed to be statutorily imputed to an insolvent insurer’s contract when a statutory fund assumed its rights and obligations. 190 Ariz. at 530. Here, by contrast, we have found no authority—including the plain language of the statute—to support the notion that the Legislature intended to integrate A.R.S. § 33–1805 as part of the declarations, bylaws, articles of incorporation, and rules of all planned communities.

¶ 7 We also reject the Association’s argument that Brown’s complaint for judicial review arises out of contract based on § 12–341.01’s policy to “mitigate the burden of the expense of litigation to establish a just claim or defense.” The Association correctly identifies the policy of the statute as set forth in § 12–341.01(B). But, as discussed above, Arizona law is clear that the statute does not apply to all actions that tangentially involve a contract. Further, we observe an equally compelling policy argument that homeowners who initiate

administrative actions to enforce their statutory rights should not confront potential liability for attorney’s fees simply because a planned community association has chosen to restate its statutory obligations in its governing documents. We hold that the Association was not entitled to recover fees under § 12–341.01.

¶ 8 We further hold that the Association was not entitled to an award of fees based on the attorney’s fees provision of the CC & Rs. That provision authorized fee awards to prevailing parties in actions instituted to enforce the CC & Rs.<sup>2</sup> As we have already discussed, Brown’s action arose out of statute and was not an action to enforce any of the provisions of the CC & Rs.<sup>3</sup> The attorney’s fees provision of the CC & Rs therefore did not apply. Further, because the superior court did not make the findings required for an award of sanctions, we reject the Association’s contention that we may affirm the fee award as appropriate under A.R.S. § 12–349 or Rule 11.<sup>4</sup> See A.R.S. § 12–350 (“In awarding attorney fees pursuant to § 12–349, the court shall set forth the specific reasons for the award....”); *Rogone v. Correia*, 236 Ariz. 43, 50, ¶ 22 (App.2014) (holding that statutory findings for an award of fees under § 12–349 must be sufficiently specific to allow a reviewing court to test the validity of the judgment); *Wells Fargo Credit Corp. v. Smith*, 166 Ariz. 489, 497 (App.1990) (vacating Rule 11 sanctions because, *inter alia*, trial court failed to “make specific findings to justify its conclusion”).

## CONCLUSION

\*3 ¶ 9 We determine that the Association was not entitled to an award of attorney’s fees on any of the four bases it cited in the superior court. We vacate the award.

¶ 10 Because this action does not arise out of contract, we deny the Association’s request for an award of attorney’s fees on appeal under § 12–341.01. In addition, we determine that the prerequisites to an award of fees under § 12–349 are not present, and therefore deny the Association’s request for fees under that statute. As the prevailing party on appeal, Brown is entitled to an award of his appellate costs upon his compliance with ARCAP 21.

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## All Citations

Not Reported in P.3d, 2015 WL 4600032

## Footnotes

- 1 The relevant portions of the CC & Rs are not part of the record on appeal.
- 2 The CC & Rs were amended during the pendency of Brown's action to allow the Association to recover fees incurred defending administrative claims and related appeals. We reject the Association's argument that it was entitled to recover the fees it incurred in the already-pending action after the effective date of the amendment. *Cf. Bouldin v. Turek*, 125 Ariz. 77, 78 (1979) (holding that A.R.S. § 12-341.01 does not apply to actions commenced before its effective date because it is similar to a statute changing the measure of damages, a substantive provision that cannot be applied retroactively).
- 3 The Association claims in its answering brief that the CC & Rs also provide for an award of attorney's fees to the prevailing party in an action "arising out of ... the operations of the Association," citing, for the first time, Article XVII, Section 17.05(iii) of the CC & Rs. That provision does not, however, appear in the record on appeal.
- 4 We decline the Association's invitation to find that Brown has waived the issue of the award's propriety under § 12-349 and Rule 11.

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